

Bagley Down Neighborhood

NEIGHBORHOOD ACTION PLAN

City of

VANCOUVER

WASHINGTON

February, 1998

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Bagley Downs Neighborhood Action Planning Committee

Gillian Brandon, Chair Renee Kupfer Juliann Rae Joanne Galloway

City Council

Royce Pollard, Mayor

Rose Besserman Jeanne Harris Pat Jollota Jim Moeller Dan Tonkovich Jack Burkman

Planning Commission

Mark Veneroso, Chair

Marjorie Akers, Vice-Chair Marian Anderson John Caton Elizabeth E. Holmes Charles Hoover
Marilyn Koenninger
Harold Olson
Jeanne Stewart

City of Vancouver

Vernon E. Stoner, City Manager
Pat McDonald, Deputy City Manager
Karen Haines – Director, Department of Community Development

Project Staff

Azam Babar, AICP – Manager, Growth Management Department Angela Mickler, Lead Planner, Growth Management Department

Contributing Staff

Greg Newkirk, AICP – GIS Coordinator John Manix, Neighborhood Traffic Planner

Introduction

The purpose of a neighborhood action plan is to identify issues that are of concern to the residents of the neighborhood, and to devise strategies for addressing these concerns. In conjunction with broader policies and implementation measures contained within the City's comprehensive plan, the neighborhood action planning process is intended to protect and enhance the livability within specific neighborhoods, as well as to help fulfill the overall community vision and to create a more livable city. More specifically, neighborhood action plans are intended to:

- Educate both city government and neighborhood residents about each others' concerns and visions for the future.
- Promote collaboration between the city and the neighborhood in order to achieve mutual goals and a shared sense of responsibility.
- Create a "sense of place" within the community by identifying and developing the assets within each neighborhood.
- > Initiate change, rather than simply reacting to it, by addressing specific issues and opportunities.
- Achieve sensible and coordinated project and program planning within each neighborhood and between all the city's neighborhoods.
- > Strengthen neighborhoods.



In general, a comprehensive plan is intended to provide broad policy direction which is implemented through more specific development regulations and capital expenditure programs. Comprehensive plans do not, however, typically address the more immediate needs and concerns of individual neighborhoods. This is the purpose of a sub-area or neighborhood plan.

The City's new comprehensive plan, entitled *Visions for the Vancouver Urban Area*, was adopted in December of 1994. The Plan specifically states that the City should: "create neighborhood plans by assisting neighborhood organizations in identifying issues, policies and implementation measures specific to their areas."

The purpose of the Bagley Downs Neighborhood Action Plan is to integrate neighborhood needs into the City's budget process, Six-Year Street Improvement Program, Neighborhood Traffic Control Program, Parks, Recreation, and Open Space Plan, and other planning and funding programs. The general policy statements included in the Action Plan may also be used by the City Council to guide future decisions involving development proposals and plan amendments affecting the neighborhood.

The Neighborhood Action Planning Process

The Bagley Downs Neighborhood Association with assistance from the City of Vancouver Department of Community Preservation and Development has developed this plan. The actual preparation of this plan is being coordinated by the Neighborhood Action Planning Committee, whose members were appointed by the Neighborhood Association to represent the interests of the neighborhood as a whole.

A draft version of this Action Plan has been advertised and made available for review and comment by all residents of the neighborhood. After considering and reconciling comments from the residents, the plan has been endorsed by the Neighborhood Association according to their specific by-laws, and then forwarded to the Planning Commission for their consideration. The City Council has endorsed the Plan by resolution.

It is intended that city agencies will utilize the action plans as input in developing more specific work programs and helping to establish city-wide funding priorities. It is recognized that many of the recommendations contained in the action plans are conceptual only and may need to be analyzed in greater detail, both individually and in relationship to other recommendations. It should also be emphasized that funding sources may not exist for implementing all of the recommendations identified in the plan. All of the actions identified in the plan are to be initiated and implemented by residents of the neighborhood and the appropriate city departments.



Overview of the Plan

This Plan contains four components. The NEIGHBORHOOD PROFILE contains a general description of the current conditions within the neighborhood. The VISION STATEMENT describes the neighborhood's sense of identity and vision for its future. The NEIGHBORHOOD OBJECTIVES identifies issues that are of concern to the residents of the neighborhood. The NEIGHBORHOOD ACTION STEPS includes specific potential strategies for accomplishing the identified objectives. Each Action Step is prioritized and identifies the responsible parties for implementing those strategies.

Neighborhood Profile

The Bagley Downs Neighborhood is located in the heart of Vancouver located midway between I-5 and I-205. The neighborhood is bordered to the north by SR-500, to the south by Fourth Plain Blvd., to the east by Andresen Road, and to the west by Burnt Bridge Creek.

The neighborhood contains a small portion of single family homes. However Bagley Downs neighborhood is densely populated due to the residential zoning permits for all types of multifamily housing from R-12 to R-30. The neighborhood boasts innovative shared-wall, owner occupied, housing projects on Plomondon Street and on 64th Ave.

The neighborhood has a grammar school Eleanor Roosevelt, an alternative high school Pan Terra, a community center Bagley Center offering adult education, and recreation facilities Bagley Park, including softball fields with night lights, a wetland (Headache Creek) that provide the necessities and conveniences to all the residents of the neighborhood

The Bagley Downs Neighborhood has roots that date back to the mid 1800's. The western portion, including Bagley Center and Eleanor Roosevelt School is located on the old George B Ernst Donation Land Claim. The Falk House, at 3204 Falk Rd, was a one story, two room house built in the early 1860's by the Ernst family. Additions were made to the house in the late 1800's and early 1900's.

The Clark County Fairgrounds opened at the area east of Falk Road in 1914, The Fair continued to operate in this location until World War I. In 1920, the area became Bagley Park and sported horse, dog, auto and motorcycle races. .

The street car ran along Nicholson Rd all the way east to Proebstal. In WWII, this neighborhood hosted the wartime housing project called Bagley Downs. These house were torn down after the war and nothing much happened in this area for decades. In the 1940's & 50's small houses were constructed on large lots and a few medium size houses were built on dead end roads. In the late 1940's, a radio station was built and still operates today as KKEY. Some small apartments complexes where built in the 60's and 70's.

The area east of Stapleton Road boasted a couple of large dairies and a fox fur farm. During the 1980's and 90's, many large multifamily apartment complexes were built there.

The neighborhood supports a great deal of community resources and businesses. Within easy walking distance is a grocery store, ice cream parlor, Asian, Lebanese and Mexican markets, several fast food places, restaurants, tanning center, beauty parlor, fruit stand, and Vancouver's central post office, also a drycleaners, medical and chiropractors offices and a bank.

Today, Bagley Down is growing, self-contained and self-sufficient, requiring no need to travel outside the neighborhood for most everyday needs



Vision Statement

The Bagley Downs Neighborhood Association envisions a bustling, innovative community, which is vital and well blended. We embrace and nurture the diversity of our multi-cultural residents. The future community-generated murals and artwork will enrich and enliven our neighborhood.

Through good communication, cooperation and participation, we will create a neighborhood that is safe, friendly and clean. Our parks and community centers are respected, appreciated and well employed: fulfilling the activity, recreation and education needs of all peoples.

Our protected green spaces provide natural beauty, recreation and relaxation. Sensitive wild areas cultivate rich habitats for native plant and animal species.

All traffic (automobile, pedestrian, bicycle and buses) moves smoothly and safely throughout our neighborhood. In the spirit of a thriving community, we join other neighborhood associations to make Vancouver, USA a first class city.

Objectives and Action Steps

The following recommended action items identified as having a "high" priority are considered by the Neighborhood Association to be most important. "Medium" priority action steps are somewhat less important. "Low" priority action steps are considered least important.

Priority has been assigned by the Neighborhood Association for each action step without regard for the time frame within which the recommendation can realistically be accomplished (short-range, long-range) and without concern for whether funding sources can be practically identified. Accordingly, it is possible that a "High" priority item may not be realized for many years. In contrast, some "Low" priority items could be potentially accomplished in a relatively short amount of time without significant capital expense.

Listed below are abbreviations for the various responsible parties used throughout the document:

Abbreviations:

BAC Clark County Bicycle Advisory Committee
BDNA Bagley Downs Neighborhood Association

BUS Neighborhood Businesses

CCDTF Clark County Diversity Task Force CMS Community Mediation Services

CITY Mayor's Office

CTRAN CTRAN

NA Vancouver Neighborhood Alliance

OTH Other organizations

OWN Neighborhood Property Owners PDX Portland International Airport

PUD Clark Public Utilities

RTC Regional Transportation Council

VCA Vancouver City Attorney

VCC Vancouver Chamber of Commerce

VCDD City of Vancouver Community Development Department

VCMO City Manager's Office

VHA Vancouver Housing Authority
VHS Vancouver Historical Society
VON Vancouver Office of Neighborhoods

VPD Vancouver Police Department

VPR Vancouver Parks and Recreation Department

VPWF Vancouver Public Works Functions

VSD Vancouver School District

VTD Vancouver Transportation Division

WSDOT State of Washington Department of Transportation



I. COMMUNITY BUILDING

To have an integrated neighborhood, we shall unite our residents in common beneficial projects.

Objective #1

Improve communication among neighbors.

Action Steps:	Priority	Responsible Parties
<u> </u>		
Continue to publish and distribute monthly newsletter; encourage citizens to contribute articles and to help with distribution.	Н	BDNA
 Promote interesting and relevant issues at general meetings. 	M	BDNA, VPD
Conduct a talent survey to assess opportunities and assets within neighborhood.	Н	BDNA, VON
Promote neighborhood office of mediation for dispute resolution in monthly newsletter; ask for speakers to attend general meeting.	L	BDNA, CMS, VON
Provide Russian translation of newsletter and interpreter attend the meetings	Н	BDNA, VON
Establish welcome wagon committee.	M	BDNA

COMMUNITY BUILDING

Objective #2

Improve participation in neighborhood activities and local government.

Action Steps:	Priority	Responsible Parties
Work with School District to keep Bagley Center as a community center.	M	BDNA, VSD
Secure 501(c)3 status- Non-profit corporation.	M	BDNA
Pursue financial resources and establish fundraising committee.	Н	BDNA
 Pursue city matching grants and CDBG funds for neighborhood improvement projects. 	Н	BDNA, VCDD

Objective #3

Foster respect among neighbors.

Action Steps:	Priority	Responsible Parties
Install "Welcome to Bagley Downs Neighborhood" sign to new east side.	M	BDNA, VPR, VPWF
• Establish "signature event" for fundraisers.	M	BDNA
Participate in holiday community fun (i.e., Halloween party, Easter Egg hunt, Christmas baskets).	M	BDNA
Welcome new police precinct by planting flowers.	Н	BDNA, VPD
Purchase the book- "Building A Better Community from the Inside Out".	Н	BDNA

II. CULTURAL AND HISTORIC RESOURCES

As one of the older sections of Vancouver, we embrace the interesting history and character of our neighborhood.

Objective #1

Identify, preserve and celebrate the cultural and historic resources of the neighborhood.

Action Steps:	<u>Priority</u>	Responsible Parties
Gift Joanne Galloway's information and displays to Historical Society	M	BDNA, VHS
Continue to educate the neighbors about our history with on going articles in newsletter.	M	BDNA
Create a mural commemorating the history of the Bagley Racetrack and Fairgrounds.	Н	BDNA, VON, VPR

Objective #2

Support cultural, ethnic and economic diversity.

Action Steps:	<u>Priority</u>	Responsible Parties
Invite "Diversity Task Force" to General	M	BDNA, CCDTF
 Meeting and publish info in newsletter. Cultivate Diversity Plan and encourage neighborhood participation. 	M	BDNA, CCDTF
Create lively and colorful murals to reflect our diversity.	Н	BDNA, VON

III. LAND USE AND ZONING

We desire our neighborhood to be the best blend of all resources with the minimum unpleasant conditions.

Objective #1

Identify the impact of land use and zoning regulations.

Action Steps:	Priority	Responsible Parties
Encourage planners to ensure	M	BDNA, VCDD
 neighborhood land-use issues are concurrent with the comprehensive plan Resolve issues regarding 50th Avenue between 34th St. and Nicholson Rd; 	M-L	BDNA, VPWF, VCA
 encourage city to maintain their easement of 50th Avenue. Ensure that all future building permits require adequate parking to maintain a minimum of on-street parking. 	M	BDNA, VCDD

LAND USE AND ZONING

Objective #2

Reinforce the stability, safety, and security of the neighborhood.

Action Steps:	Priority	Responsible Parties
_		
Establish neighborhood design review	M	BDNA, OWN, BUS
committee to review proposed site plans		,,
impacting our neighborhood.		
Establish citizen crime watch patrol.	M	VPD, BDNA
<u> </u>		
Send neighborhood representatives to city	Н	VCDD, BDNA, OWN, BUS
council meetings to testify on behalf of		
Neighborhood Association.		
Insure that new developments are in	Н	VCDD, BDNA
compliance with all ordinances		
Coordinate with Block House chairperson	Н	VSD, OWN, BDNA
of PTA for increased children's safety.		
Collectively take positions on city-wide	M	VIGDD DDVI
zoning classifications and decisions on	M	VCDD, BDNA
specific parcels of land.		
Designate a representative to keep	Н	DDNA NA
informed regarding happenings in other	11	BDNA, NA
neighborhood; prepare monthly report.		
neignoomood, prepare monuny report.		

IV. HOUSING

We want people living happily and harmoniously.

Objective #1

Increase home ownership and neighborhood stability.

Action Steps:	Priority	Responsible Parties
Maximize awareness of programs to promote home ownership sponsored through Community Development Block Grants, The Vancouver Housing Authority, Community Housing Resource	Н	VHA, VCDD, BDNA, OTH
Center and others.Provide forum about houses that are for sale.	M	VHA, BDNA
Support development of owner-occupant developments.	Н	BDNA
Consider sponsoring a information seminar for residents invite lenders and mortgages experts to provide advice.	M	VHA, BUS, OTH

HOUSING

Objective #2

Encourage well-maintained properties.

Action Steps:	Priority	Responsible Parties
Establish incentives to reward good neighbors; spotlight attractive plantings and good gardens.	Н	BDNA, VCDD
Educate residents about city sponsored funds for property maintenance (i.e., Paint Program, Community Housing Resource Center, Housing Rehabilitation Program).	Н	BDNA, VCDD
 Educate landlords about property enhancement programs and funding. Participate in annual spring clean up. 	M H	BDNA, VCDD BDNA, VCDD

Objective #3

Encourage a positive image for Bagley Downs Neighborhood.

Action Steps:	<u>Priority</u>	Responsible Parties
 Provide local media and city with information about neighborhood; send press releases. Encourage property management 	Н	BDNA BDNA, OWN, BUS
companies and apartment managers to contribute to meetings and newsletter.		

HOUSING

Objective #4

Encourage a balance of single and multi-family housing.

Action Steps:	Priority	Responsible Parties
Implement housing design plan to support innovative and diverse housing types.	M	BDNA, VCDD
Maintain current level of single family housing.	Н	VCDD, BDNA
Ensure that new multi-family developments are consistent with neighborhood landscape design plan.	Н	VCDD

VI. ECONOMIC DEVELOPMENT

We want to ensure the continued prosperous growth of our neighborhood.

Objective #1

Encourage businesses to be "neighborhood-oriented".

Action Steps:	Priority	Responsible Parties
Establish partnership contracts between neighborhood association and business.	Н	BUS, BDNA
 Spotlight business contributions to neighborhood in newsletter. 	M	BUS, BDNA

Objective #2

Encourage businesses to be pedestrian-friendly and blend architecturally with the neighborhood.

Action Steps:	Priority	Responsible Parties
Educate businesses about facade improvement programs.	M	VCDD, BDNA
 Encourage the installation of bike racks at outside of businesses. 	Н	BDNA, BAC. BUS
Encourage accessible sidewalk design for maximum pedestrian safety.	Н	BDNA,VTC, RTC

VII. OPEN SPACE AND RECREATION

We want to make good use and ensure lasting protection for our public open spaces.

Objective #1

Maintain healthy, safe clean parks and fields.

Action Steps:	<u>Priority</u>	Responsible Parties

•	Work with the Parks Dept to maintain Bagley Park, Headache Creek Wetlands Restoration Project and Discovery Trail.	M	BDNA, VPR
•	Install more benches, picnic tables at Bagley Park.	Н	BDNA, VPR
•	Commission works of art work to be displayed throughout the neighborhood.	Н	BDNA, VON, VSD
•	Install proper signs and improve the conditions along Nicholson Rd. that leads to Discovery Trail.	Н	BDNA, VTD, VPR

Objective #2

Maximize the involvement of the youth and other community stakeholders in neighborhood projects.

Action Steps:	Priority	Responsible Parties
Work with Education Service District #112 and Vancouver School District to encourage youth service learning projects.	Н	BDNA, VSD
 Explore corporate and other sponsors to fund projects at parks. 	Н	BDNA, BUS, OTH
 Work with Fort Vancouver High School and Panterra students to create murals in neighborhood. 	L	BDNA, VSD, VPR

Objective #3

Increase and Maintain public open and green space.

Action Steps:	<u>Priority</u>	Responsible Parties
 Identify and nominate heritage trees through urban forester to insure protection of our grand old trees. 	Н	BDNA, VCDD, VPR
 Support restoration of Headache Creek Wetlands through the stewardship project by coordinating schools. 	Н	BDNA, VSD, VPR

OPEN SPACE AND RECREATION

Objective #4

Protect existing open space and natural resources.

Action Steps:	Priority	Responsible Parties
Ensure protection of wetlands and Headache and Burnt Bridge creek.	Н	BDNA, VPWF, VCCD
Keep an active voice in environmental issues.	Н	BDNA

Objective #5

Maintain good neighbor status of softball fields at Bagley Park.

Action Steps:	Priority	Responsible Parties
Enforce noise and parking ordinances during game times.	L	BDNA, VPD, VPR

VIII. SENSITIVE LANDS

We are responsible stewards for our special piece of Earth.

Objective #1

Protect significant neighborhood trees and encourage tree planting.

Action Steps:	Priority	Responsible Parties
Obtain "heritage tree" status for old oak trees.	Н	BDNA
Monitor effectiveness of tree protection ordinance and encourage proper enforcement.	L	VCDD, BDNA
Identify need for street trees, work with Public Works.	M	VPWF, BDNA
Plan a tree day planting event.	L	BDNA

Objective #2

Preserve and encourage features that serve as habitat for various species of wildlife.

Action Steps:	Priority	Responsible Parties
Encourage agencies to set a good example in public common areas, Bagley Park, and Headache Creek Wetlands.	Н	BDNA, VPR
Encourage demonstration gardens by sponsoring educational opportunities and economic incentives to plant northwest	M	BDNA, BUS, OTH
friendly landscapes.Sponsor neighborhood gardening awards.	L	BDNA, BUS, OTH

IX. COMMUNITY APPEARANCE

We take pride in the beauty of our neighborhood

Objective #1

Inspire creatively designed landscaping in new developments.

Action Steps:	Priority	Responsible Parties
Establish BDNA Landscape Design Plan.	Н	BDNA, OWN, VPR

Objective #2

Remedy dilapidated conditions in the neighborhood.

Action Steps:	Priority	Responsible Parties
Remove abandoned cars.	Н	BDNA, OWN, VPD, VCDD
Work with graffiti task force to remove graffiti immediately.	Н	BDNA, OWN, VPD
Encourage neighbors to report graffiti.	M	BDNA, VPD, OWN
Work with the corrections department to target the community service litter patrol to work on community trash clean up day.	M	BDNA, VSD, VPD, VPWF

COMMUNITY APPEARANCE

Objective #3

Improve appearance of business area along 4th Plain.

0	D	D '11 D .:
Action Steps:	<u>Priority</u>	Responsible Parties
Apply for funding and encourage business participation in facade improvement	M	BDNA
 Educate business owners as to the importance of clean and friendly businesses. 	М	BDNA, VON, V
work with code enforcement people about	Н	BDNA, VCDD
property upkeep.Encourage annual participation in city Spring Clean Up, Yard debris and chipper	Н	BDNA, VON
 Offer neighborhood assistance with property maintenance by setting up network of volunteers with skills in home repair and maintenance. 	М	BDNA
 Educate homeowner, landlords about importance of home maintenance; publish articles in newsletter. 	Н	BDNA

Objective #4

Encourage native landscaping and tree planting.

Action Steps:	Priority	Responsible Parties
Provide landscape workshops and	L	BDNA
 educational master gardener programs. Establish a tree committee to work with city to obtain trees to use throughout neighborhood. 	M	BDNA, VPWF

COMMUNITY APPEARANCE

Objective #5

Establish and maintain attractive and pedestrian-friendly streetscape.

Action Steps:	Priority	Responsible Parties
Commission a mural.Discourage tall front yard fences and	M	BDNA, VPR, VON
overgrown landscapes, maintain mailboxes.	M	BDNA, VCDD
Require vacant lot maintenance.Educate and support the recycling and	L	BDNA, VCDD, VPWF
solid waste programs offered through	M	BDNA, VPWF, VON
waste management.Designate neighborhood-recycling champion to publish article in newsletter.	L	BDNA

X. PUBLIC SAFETY

We want our neighborhood to be a livable place for everyone.

Objective #1

Maintain a high level of public safety within the neighborhood.

Action Steps:	Priority	Responsible Parties
Ensure adequate security at Bagley Center & Park.	Н	BDNA, VPD, VPR
Provide adequate street lightening throughout the neighborhood.	Н	BDNA, VPWF
Encourage and support relocation of police Central precinct to old Pan Terra building	Н	BDNA, VPD
 building. Participate in speed watch twice per year. Install artistic renderings of police cars as a speeding deterrents. 	M L	BDNA, VPD BDNA
Encourage participation in and explore funding for the neighborhood crime watch and block home programs.	M	VPD, BUS, BDNA, OWN
Increase police visibility in the neighborhood.	Н	VPD

PUBLIC SAFETY

Objective #2

Increase safety of pedestrian friendly and bicycle access.

Astica Stone	Priority	Dooponsible Darties
Action Steps:	<u>111011ty</u>	Responsible Parties
 Paint crosswalks at; Falk and Nicholson Rd "Ashley Terrace" on Nicholson Road 	Н	VTD
 Stapleton and Plomondon Avenue Establish bike route that is an alternative to Fourth Plain Blvd and SR 500. 	M	BAC, VTD, CTRAN
Install bike lanes along:Nicholson Road	M	BAC, VTD
 Plomondon Avenue Identify and remedy dangerous intersections: 	Н	VTD
 Nicholson and Stapleton. Plomondon and General Anderson Install a merge lane or sign at the intersection of Stapleton Rd to Eastbound SR500. 	Н	VTD

XI. TRAFFIC MANAGEMENT

Our neighborhood is primarily residential. We need to provide a safe environment for our high concentration of young children, pedestrians, and bicyclists.

Objective #1

Reduce speeding by implementing "traffic calming devices".

Action Steps:	Priority	Responsible Parties
retion oteps.	<u>111011ty</u>	responsible Farties
 Install speed control devices on the following streets: 57th Ave., 62nd Ave, 66th Ave Falk Rd and Stapleton Rd. General Anderson and Caples Plomondon, Nicholson Rd, &Gibbons 4th Plain Blvd. & SR500 	Н	BDNA, VTD
 Request a neighborhood traffic plan. Work with planners and engineers to establish most appropriate calming devices before implementation. 	Н Н	BDNA, VTD BDNA, VTD
Implement the use of the "radar gun"	M	BDNA, VPD
frequently to deter speeders. Install stop sign at General Anderson on Plomondon.	M	VPWF
Improve police visibility & enforcement.	Н	VPD

TRAFFIC AND MOBILITY MANAGEMENT

Objective #2

Provide and improve curbs and sidewalks along neighborhood streets.

Action Steps:	Priority	Responsible Parties
retion oteps.	<u>111011ty</u>	responsible Farties
 Provide sidewalks along the following streets: Nicholson Rd, between Falk and 	Н	BDNA, VPWF, VCDD
Stapleton		
• Plomondon		
• 57th Avenue		
• 62nd Avenue		
66th Avenue		
Discovery Trail improvement :Install sidewalks, bike lane and appropriate signs on Nicholson and Falk	M	VPR, VTD, BDNA, BAC
Pursue CDBG funding for sidewalks.	Н	BDNA, VCDD
Work with school district for sidewalk	Н	BDNA, VSD, VCDD, VTD
funding.		

Objective #3

Manage parking on local streets for safety and appearance.

Action Steps:	Priority	Responsible Parties
Work with city to manage parking from Bagley Park.	L	BDNA, VPR, VPD
Maintain adequate fire lane on Nicholson Rd.	Н	BDNA, VPWF, VFD
Work with police to eliminate abandoned cars in the neighborhood.	Н	BDNA, VPD
Encourage enforcement of parking violations.	Н	BDNA, VPD

XII. NOISE AND OTHER NUISANCES

Objective #1

Reduce unnecessary and untimely noise from park.

Action Steps:	Priority	Responsible Parties
Encourage compliance from softball leagues with noise regulation.	M	BDNA, VPR, OTH