

Fourth Plain Village Neighborhood

NEIGHBORHOOD ACTION PLAN

City of
VANCOUVER
WASHINGTON
September, 1999

Fourth Plain Village Neighborhood Action Planning Committee

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Table of Contents

	ction	
	orhood Profile	
Neighbo	orhood Zoning/Comp Map	4
	Statement	
Objectiv	ves and Action Steps	6
I.	Mobility Management	7
II.	Housing	12
11.	Tiousing	12
III.	Land Use	13
IV	Public Facilities and Services	15
1 V .	1 done 1 definites and Services	13
V.	Parks and Recreation	17
VI	Public Safety	19
V 1.	Tuone surely	
VII	. Community Appearance	20
VII	I. Community Building	22.

Introduction

The purpose of a neighborhood action plan is to identify issues that are of concern to the residents of the neighborhood, and to devise strategies for addressing these concerns. In conjunction with broader policies and implementation measures contained within the City's comprehensive plan, the neighborhood action planning process is intended to protect and enhance the livability within specific neighborhoods, as well as to help fulfill the overall community vision and to create a more livable city. More specifically, neighborhood action plans are intended to:

- Educate both city government and neighborhood residents about each other's concerns and visions for the future.
- Promote collaboration between the city and the neighborhood in order to achieve mutual goals and a shared sense of responsibility.
- Create a "sense of place" within the community by identifying and developing the assets within each neighborhood.
- Initiate change, rather than simply reacting to it, by addressing specific issues and opportunities.
- Achieve sensible and coordinated project and program planning within each neighborhood and between all the city's neighborhoods.
- > Strengthen neighborhoods.

Relationship to the Comprehensive Plan

In general, a comprehensive plan is intended to provide broad policy direction, which is implemented through more specific development regulations and capital expenditure programs. Comprehensive plans do not, however, typically address the more immediate needs and concerns of individual neighborhoods. This is the purpose of a sub-area or neighborhood plan.

The City's new comprehensive plan, entitled *Visions for the Vancouver Urban Area*, was adopted in December of 1994. The Plan specifically states that the City should: "create neighborhood plans by assisting neighborhood organizations in identifying issues, policies and implementation measures specific to their areas."

The purpose of the Fourth Plain Village Neighborhood Action Plan is to integrate neighborhood needs into the City's budget process, Six-Year Street Improvement Program, Neighborhood Traffic Control Program, Parks, Recreation, and Open Space Plan, and other planning and funding programs. The general policy statements included in the Action Plan may also be used by the City Council to guide future decisions involving development proposals and plan amendments affecting the neighborhood.

The Neighborhood Action Planning Process

The Fourth Plain Village Neighborhood Association with assistance from the City of Vancouver Department of Community Development has developed this plan. The actual preparation of this plan is being coordinated by the Neighborhood Action Planning Committee, whose members were appointed by the Neighborhood Association to represent the interests of the neighborhood as a whole.

A survey was taken and a draft version of this Action Plan has been sent to each household in Fourth Plain Village for review and comment by all residents of the neighborhood. After considering and reconciling comments from the residents, the plan has been endorsed by the Neighborhood Association according to their specific by-laws. After neighborhood approval the Plan will be forwarded to City Council for consideration and acceptance by resolution.

It is intended that city agencies will utilize the action plans as input in developing more specific work programs and helping to establish citywide funding priorities. It is recognized that many of the recommendations contained in the action plans are conceptual only and may need to be analyzed in greater detail, both individually and in relationship to other recommendations. It should also be emphasized that funding sources may not exist for implementing all of the recommendations identified in the plan. All of the actions identified in the plan are intended to be initiated and implemented by residents of the neighborhood.



This Plan contains four components. The NEIGHBORHOOD PROFILE contains a general description of the current conditions within the neighborhood. The VISION STATEMENT describes the neighborhood's sense of identity and vision for its future. The NEIGHBORHOOD OBJECTIVES identifies issues that are of concern to the residents of the neighborhood. The NEIGHBORHOOD ACTION STEPS includes specific potential strategies for accomplishing the identified objectives. Each Action Step is prioritized and identifies the responsible parties for implementing those strategies.

Neighborhood Profile

The Fourth Plain Village Neighborhood is located in west-central Vancouver approximately two miles from the city center. The neighborhood encompasses a size of about 100 square blocks. Its boundaries are defined as Fourth Plain Boulevard to the south, Grand Boulevard to the west, the city limits to the north and the Burnt Bridge Creek to the east.

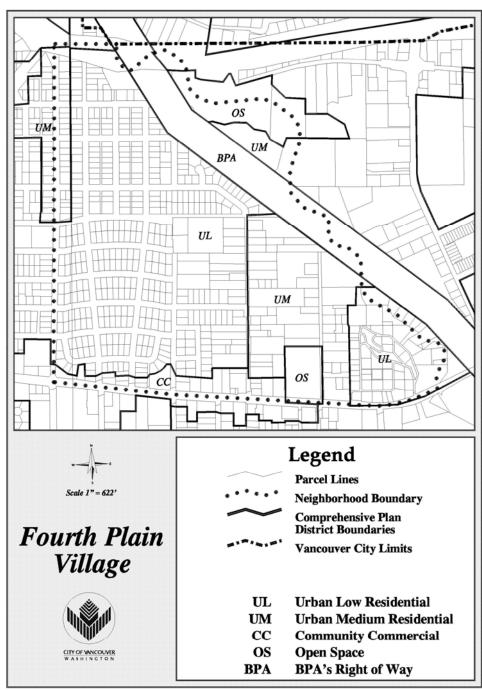
As one of the city's oldest neighborhoods the housing reflects the neighborhood's age and maturity. Generally, the single family housing stock is characterized by smaller vintage homes that were built in the decades of the 30's and 40's. Additionally, the neighborhood us dispersed with some even older structures and contemporary in-fill. Moderately sized apartments complexes can be found in the northern and eastern segments. A mix of housing types gives residents amble living opportunities and adds to the diversification that already exists. The owner occupancy rate of 31% is well below the city average of 46%.

Its mixture of housing types characterizes Fourth Plain Village. The core of the neighborhood is zoned for single-family 5,000 square foot lots. Many duplexes and triplexes are located here creating a higher density than what might be assumed with the single-family designation. The next largest zone is an area developed for multi-family use with a density of twelve units per acre. Reasonable sized apartments are the predominate type of structure in this zone. Another smaller single family residential area, developed in 7,500 square foot lots, is located along Burnt Bridge Creek. On Fourth Plain Boulevard, in between Grand Boulevard and Rossitor Lane, lies the neighborhood's commercial area that gives residents a wide range of business opportunities for such a small area.

There is one park within the neighborhood bordered by Fourth Plain Boulevard. Evergreen park is adequately sized with many large mature trees. It contains a playground, ball field and picnic area and serves as a recreational area for the neighborhood's residents.

Access to the neighborhood is easily obtained from the west and south but Burnt Bridge Creek cuts off access from the east. In fact its grid like street design allows for the cross-neighborhood traffic on streets that were not designed to handle such loads. Some streets are very narrow and the sidewalks are not continuous. Overall the Fourth Plain Village is an easily traveled neighborhood.

Neighborhood Zoning/Comp Map



February 25, 1999

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Vision Statement

The resident of Fourth Plain Village Neighborhood desire to maintain the quality of their neighborhood as a comfortable, secure and stable residential community. We embrace and nurture the diversity of our multi-cultural residents.

Fourth Plain Village neighbors respect one another taking pride in their unique blend of people, place and diversity. Neighborhood shops and businesses provide residents with many of the essentials of day-to-day living. Our neighborhood park is utilized and appreciated by all residents. Through good communication, cooperation and participation we will create a park that is safe, friendly and clean.

We envision safer streets creating a better walking and bicycling environment, while at the same time funneling automobile traffic along Fourth Plain Boulevard and Grand Boulevard. The Fourth Plain Village Neighborhood supports focusing growth and density along the arterial and transit streets while maintaining the current single family zoning in its core.

We embrace the opportunity to get acquainted with other neighborhood associations in working toward a better community.

Objectives and Action Steps

The following recommended action items identified as having a "high" priority are considered bv Neighborhood Association to be most important. "Medium" priority action steps are somewhat less important. "Low" priority action steps considered least important.

Priority has been assigned by the Neighborhood Association for each action step without regard for the time frame within which the recommendation can realistically be accomplished (short-range, long-range) and without concern for whether funding sources can be practically identified. Accordingly, it is possible that a "High" priority item may not be realized for many years. In contrast, some "Low" priority items could be potentially accomplished in a relatively short amount of time without significant capital expense.

Listed below are abbreviations for the various responsible parties used throughout the document:

Abbreviations:

BAC Clark County Bicycle Advisory Committee

BUS Neighborhood Businesses

CC Clark County CITY Mayor's Office

CMS Community Mediation Services

CTRAN CTRAN

FPVNA Fourth Plain Village Neighborhood Association

OTH Other organizations

OWN Neighborhood Property Owners PDX Portland International Airport

PUD Clark Public Utilities

RTC Regional Transportation Council VCC Vancouver Chamber of Commerce VDS Vancouver Development Services

VCMO City Manager's Office

VHA Vancouver Housing Authority
VNA Vancouver Neighborhood Alliance
VNS Vancouver Neighborhood Services

VPS Vancouver Police Services

VPR Vancouver Parks and Recreation Services

VPW Vancouver Public Works

VTS Vancouver Transportation Services

WSDOT State of Washington Department of Transportation

I. Mobility Management

Objective #1

Ensure neighborhood streets are utilized by local traffic only, not as thoroughfares for non-local traffic.

Speeding and cut through traffic are problems. Residents report non-local traffic often use Neals Lane, Norris Road, 26th Street and 29th Street. Drivers are using these named streets as a way to avoid the traffic light and intersection at Fourth Plain and Grand Boulevards. Traffic using these side streets are speeding through the neighborhood with all disregard for speed limits, pedestrians, and children at play.

	.	
Action Steps:	Priority	Responsible Parties
 Increase number of police speed patrols throughout the neighborhood, especially during peak hours from 4:30 p.m. to 7 p.m., such as; Norris Road and 28th Neals Lane 26th and Rossitor Watson and 30th 	Medium	VPS, FPVNA
Resurface and maintain of Neals Lane and Rossiter.	High	VTS
 Place traffic barriers as follows; 28th and Norris Road 32nd and Norris Road 	Low	VTS
 Install all way stops at the following locations; 28th and Neals Lane 29th and Neals Lane 26th and Watson 	High	VTS
Install speed bumps or other appropriate slowing devices on 26th and 29th in between Neals Lane and Norris Road. On Rossitor and Watson.	Medium	VTS

•	Install 25 mile per hour signs throughout the neighborhood, especially on 32 nd , 29 th , 26 th , Neals, 33 rd and Rossitor.	High	VTS
•	Install "Slow—Children at Play" signs on 33 rd , 26 th and Rossitor.	High	FPVNA, VTS
•	Install stop sign at 32 nd and Fairmount	High	VTS
•	Install restricted parking signs along Fourth Plain between Grand and Falk.	High	VTS
•	Revise code for distance between lanes and shrubbery to ensure visibility.	High	VTS
•	Discuss with Vancouver School District Transportation Dept the feasibility of moving the bus stop to a safer area.	High	High

Mobility Management

Objective #2

Manage parking on local streets for safety and appearance.

Adequate off-street parking is not provided in numerous residential and commercial locations. Where on-street parking is utilized, it is not done so efficiently. Therefore, an effort should be made to maximize the efficiency of on-street parking where it exists, and to eliminate pedestrian, auto, and bicyclist safety hazards.

The streets surrounding Rossiter and Neals Lanes are in posted "No Parking" zones, but because of lack of parking in and around multi-family housing, parked cars spill out onto the lanes and cross streets. This disturbs parking for the residents along 26th, 25th, 24th, and 29th streets.

The neighborhood also has difficulty with parking RV's other recreational vehicles, and semi-trucks along the streets blocking traffic and vision.

A	ction Steps:	Priority	Responsible Parties
	•	•	-
•	Enforce existing parking restrictions throughout neighborhood, especially on Rossitor, Neals Lane and along Fourth Plain Blvd. Between Grand Blvd. And Falk Road.	Medium	Code Enforcement, VPS
•	Enforce parking regulations concerning recreational vehicles and 18 wheeler trucks	Medium	Code Enforcement, VPS

Mobility Management

Objective #3

Keep C-TRAN services accessible on the perimeter of our neighborhood not the interior.

Currently, the neighborhood is well served by several C-TRAN bus routes including Fourth Plain #4 and Rosemere #3.

Action Steps:	Priority	Responsible Parties
Work to continue to have multiple access to CTRAN service around our neighborhood perimeter but, not into the interior of our neighborhood.	High	CTRAN, FPVNA

Objective #4

Increase pedestrian mobility safety.

Parents within the neighborhood have expressed concern about the safety of their children walking to and from school bus stops and playing in the neighborhood. Neals Lane has been especially identified as a safety issue with school children waiting on the bus and speeding traffic speeding traffic passing by.

Action Steps:	Priority	Responsible Parties
Move the lighted crosswalk near Rossitior and Fourth Plain to line up with the bus stop.	High	VTS, CTRAN
Place a stop signal above the crosswalk that activates the stoplight when pushed independent of light timing.	High	VTS
Obtain a professional survey of needed public improvements including handicap accessible ramps, sidewalks and street lighting to facilitate funding.	High	FVPNA, VTS, VPW
Recalibrate the light timing on Fourth Plain at intersection of Norris Road and Fourth Plain.	High	FVPNA, VTS, VPW

Mobility Management

Objective # 5

Increase accessible sidewalks and curbs as appropriate throughout the Neighborhood.

The general absence of sidewalks within the neighborhood making some areas treacherous to walk. This also puts the children out in the streets to ride their bikes and play.

Action Steps:	Priority	Responsible Parties
Ensure that future in-fill developments install sidewalks and curbs, which meet handicap accessibility standards.	Medium	VDS, FPVNA
Seek grant money or petition the city to install sidewalks and curb cuts along Grand Blvd to ensure accessibility.	High	VTS, FPVNA
Apply for CDBG funds to install sidewalks where none currently exist.	High	VDS, FPVNA

II. Housing

Objective #1

Maintain a diversity of housing types (both in density and style) with an emphasis on promoting a single-family residential character.

Maintain a diversity of housing types (both in density and style) with an emphasis on promoting a single family residential character. Residents of the neighborhood value the diversity of housing density in the area. At the same time, however, there is a strong desire to maintain the overall character of the neighborhood which is a result of the predominance of single family residences that are owner-occupied.

Action Steps:	Priority	Responsible Parties
Maintain the current amount of multi- family zoning.	Medium	VDS

Objective #2

Increase pride of ownership and maintain our single family residential housing.

The 1990 Census tract data indicates that slightly less than 31% of the Fourth Plain Village residents are homeowners. Homeownership is desirable in our neighborhood because it helps to increase the stability, safety, and general appearance of the neighborhood. People who have invested money and time in property generally are dedicated to maintaining the value of their investment. While it continues to be important to provide housing options, homeownership creates a greater sense of involvement and dedication in the neighborhood.

Action Steps:	Priority	Responsible Parties
• Increase owner occupancy by publishing information about the programs aimed at-home buyers such as the Community Housing Resource Center.	Low	FPVNA
Create list of landlords to identify who is responsible for their property upkeep.	Medium	FPVNA

III. Land Use

Objective #1

Maintain residential zoning compatible with our neighborhood character.

The predominant character of Fourth Plain Village Neighborhood is one of single family residences on relatively small lots. The residents feel strongly that new infill projects on vacant lots should be designed to be in keeping with the scale, setbacks and overall appearance of nearby residences.

Action Steps:	Priority	Responsible Parties
Maintain the current single family zoning to prevent residences from converting to other uses.	Medium	VDS, FPVNA
Encourage city to establish in-fill design guidelines to guide the quality and appearance of future in-fill development.	High	VDS, FPVNA
Ensure that all future development have adequate off-street parking.	High	VDS, FPVNA
Provide for adequate and fair neighborhood input into the review process for in-fill projects.	Medium	VDS, FPVNA
Maintain existing multi-family zoned boundaries.	Low	VDS, FPVNA
Participate actively in new development pre-application conferences.	High	VDS, FPVNA

Land Use

Objective #2

Discouraging non-conforming home businesses within our residentially-zoned areas.

The neighborhood has many small residential businesses within its boundaries. The neighborhood association encourages these unique businesses that give our neighborhood character to remain compliant with the city codes and zoning laws.

Action Steps:	Priority	Responsible Parties
Inform code enforcement officials of citizens who violate the zoning code.	High	Code Enforcement, FPVNA

IV. Public Facilities and Services

Objective #1

Maintain or install storm drains in properly operating condition to mitigate the impacts of flooding.

Several places throughout the neighborhood experience flooding and standing water each time it precipitates. Rossiter Lane, Neals Lane, Algona, and 32nd Street all experience difficulties with water not properly draining. The neighborhood needs a storm drain assessment and possibly more storm drains added in some instances.

Action Steps:	Priority	Responsible Parties
 Mitigate flooding impacts on Neals Lane and 26th, Howard, 24th, Rossitor, 32nd 7and Fairmount from lack of drainage. 	High	VPW, FPVNA
Request a comprehensive assessment of the drainage system within the Neighborhood.	High	VPW, FPVNA
During rainy season actively report areas of flooding and drainage problems.	High	FPVNA, VPW

Public Facilities and Services

Objective #2

Improve street lighting where appropriate.

The street lighting is inconsistent in the neighborhood. Some areas are adequately lighted. Some areas appear dark and unsafe even for traffic. Many intersections are not lit at all. An overall assessment of the street lighting is needed to create a more consistent lighting pattern for safety on our streets.

Action Steps:	Priority	Responsible Parties
Regularly maintain current street lighting throughout the neighborhood.	High	VPW, FPVNA
Install more streetlights on Norris and intersections throughout our neighborhood.	High	VPW, FPVNA
Place adequate lighting at the bus stop relocated at Rossitor and Fourth Plain.	High	CTRAN, VPW, FPVNA
Access and prepare a survey of additional streetlights throughout our neighborhood.	High	FPVNA

V. Parks and Recreation

Objective #1

Improve Evergreen Park.

Evergreen Park is used by few neighbors from the neighborhood, mostly those that live adjacent to the park. The park has had a poor reputation including drug activity, criminal activity, graffiti, property damage, and a rough crowd. The neighborhood association would like to see the park brightened up and made safe as to encourage family usage. To encourage family use, the park needs to be well lit, have safe perameters, safe ways to access the park, safe play equipment, places to sit and enjoy the park and a walking path throughout the park.

Ac	tion Steps:	Priority	Responsible Parties
•	Install adequate lighting throughout play area: (swings and basketball court)	High	VPR, FVPNA
•	Install new updated and expanded play equipment. Apply CDBG or other	High	VPR, FVPNA
•	funding to installation. Place indirect lighting in the park.	Medium	VPR, FVPNA
•	Eliminate park rest rooms.	Medium	VPR, FVPNA
•	Acquire the lot west of Evergreen park for a play field.	Low	VPR, FVPNA
•	Maintain a walk-in park by continuing	Low	VPR, FVPNA
	restriction of parking.	High	VPR, FVPNA
•	Install more picnic tables.	High	VPR, FVPNA
•	Install eight benches throughout the park.		
•	Maintain shelter and place a picnic table under the shelter	High	VPR, FVPNA
•	Eliminate blackberry bushes on west side of the park.	Medium	VPR, FVPNA
•	Install a concrete bike/walking path		

around the perimeter of the park.	High	VPR, FVPNA
Start COPPS project to eliminate the criminal activity in Evergreen Park.	High	VPS

VI. Public Safety

Objective #1

Eliminate drug-related activity in our neighborhood.

The residents of Fourth Plain Village consider their neighborhood to be relatively safe and secure. In order to maintain and improve this level of security, the neighborhood supports continuing efforts to identify and educate residents about safety concerns.

Action Steps:	Priority	Responsible Parties
Increase the visibility of police patrols, especially for suspected drug activity.	Medium	VPS
Encourage the police liaison to keep the neighborhood informed of police activity.	High	VPS, FPVNA
Encourage the Neighborhood to inform Police on suspected drug activity.	High	VPS, FPVNA
Educate the Neighborhood on effective ways to report suspected crimes to 911.	Medium	VPS, FPVNA
In cooperation with the Community Support Specialist prepare a standardized form for reporting procedures.	Medium	VPS, FPVNA
Implement a block home program for willing residents.	Medium	FPVNA, ESD112
Educate landlords about the negative consequences of renting to suspected drug-related renters.	Medium	VPS, FPVNA
Request bike patrols at night in the neighborhood.	High	VPS

VII. Community Appearance

Objective #1

Maintain a positive visual image for Fourth Plain Village.

Well-maintained properties build a sense of pride in the overall neighborhood and help increase property values. Well-maintained properties also create an environment in which people feel comfortable around each other; it may help to foster safety and security in the neighborhood.

Action Steps:	Priority	Responsible Parties
Coordinate in advance a regular street sweeping schedule so it can be published in our newsletter.	Low	VPW, FPVNA
Maintain annual leaf collection program	Low	VPW, VNS, FPVNA
Participate in the Annual Spring Clean- up program.	High	VNS, FPVNA
Hold an Annual Fall Cleanup where neighbors can discard old furniture.	High	VNS, FPVNA
Work with Code Enforcement and Community Mediation Services to contact property owners of problem locations to work together to remedy the situations.	Medium	Code Enforcement, CMS, FPVNA

Community Appearance

Objective #2

Encourage business owners to maintain a positive commercial image within the neighborhood.

Fourth Plain Boulevard is a very busy commercial thoroughfare. The neighborhood association would like to maintain a working relationship with business owners to keep commercial properties well maintained and free of graffiti. Maintenance of empty commercial lots is also important in keeping a sense of continuity and safety.

Action Steps:		Responsible Parties
Work on a City Ordinance to require property owners and businesses to clean up graffiti promptly.	Medium	OWN, BUS, FPVNA
Contact and work with local business owners to improve the appearance of commercial areas and clean up graffiti promptly.	Medium	OWN, BUS, FPVNA

VIII. COMMUNITY BUILDING

Objective #1

Identify, organize and utilize the abilities and energy of the residents within the neighborhood.

The residents of Fourth Plain Village recognize that the city alone cannot address all of the concerns that exist within the neighborhood. Some issues must be addressed by the residents of the neighborhood themselves. One strategy that many neighborhoods have used successfully is to capitalize on the willingness of residents to contribute their individual time, effort and skills toward improving the safety, appearance and sense of community within the neighborhood. Examples include organizing neighborhood clean-up days, sharing skills and volunteering to assist elderly residents and other neighbors with special needs.

Action Steps:		Responsible Parties
Conduct an assessment of community assets within the neighborhood.	High	FPVNA
Publish and distribute the results of the assessment and establish strategies for organizing individuals.	Medium	FPVNA